

Populus

M4 Smart Motorway Upgrade Project March 2020 – Quantitative Stage (Wave 2)

Understanding road user awareness and knowledge





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This research was conducted by Populus Ltd, an independent market research agency

SECTION 1 Background, approach and who we spoke to

Detailed Methodology – Wave 2



Face-to-Face



Online Survey

MSA	Shifts	Road users interviewed		
			Drive	
Chieveley	6	121	[
Cobham	6	109		
Reading EB	3	50	We repo	
Reading WB	3	55	show fle wave, th to subsc database (680), fo We have (Driver) s	
Total	18	335		

- Due to low footfall at Wave 1, MSA interviews did not take place at Heston this wave
- Membury (Welcome Break) chose not to participate this wave
- Wave 1 data has been re-calculated to reflect the new sample composition, excluding Heston (Moto) and Membury (Welcome Break)

Sample Type	Road users interviewed	
Driver: London/South East*	393	
Driver: Elsewhere*	352	
Driver Total	745	
Fleet Managers	201	
Total	946	

We report on a total base of drivers (n=1080 (335 F2F + 745 online), and show fleet managers as a separate group due to their different profile. This wave, the main body of research was also supported by an email invitation to subscribers of Highways England's M4 Smart Motorway Upgrade database (65 completed), which is combined with the online panel sample 680), for total online driver sample of 745.

We have also applied a 50/50 weight to the Face-to-Face and Online (Driver) split to ensure both samples are equally represented in the total

*London/South East: Live in London or South East and used M4 between junctions 3 and 12 in last month

***Elsewhere**: Live in Yorkshire & Humber, Midlands, Wales, South West or Eastern England and used M4 between junctions 3 and 12 in last three months



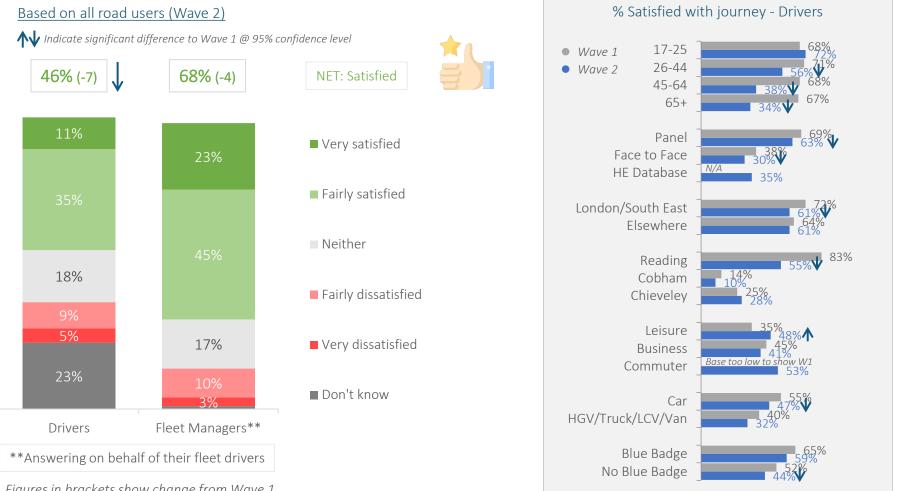


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SECTION 2 Journey satisfaction

Journey satisfaction

Satisfaction with their most recent journey has fallen significantly among drivers, in particular those most directly affected in the impacted area (e.g. Reading). Perceived satisfaction among fleet managers remains considerably higher than claimed satisfaction among HGV drivers



Figures in brackets show change from Wave 1

Q12. Overall, how satisfied or dissatisfied are you with your most recent experience travelling along the M4 between Junctions 3 and 12? Base: Wave 1/2, Drivers (803/1080) Fleet Managers (205/201) 17-25 (59/93) 26-44 (213/403) 45-64 (159/384) 65+ (78/200) Panel (509/680) Face to Face (294/335) HE Database (65) London/South East (304/393) Elsewhere (205/352) Reading (86/105) Cobham (103/109) Chieveley (105/121) Leisure Populus (180/705) Business (73/168) Commuter (18/162) Car (716/973) HGV/Truck/LCV/Van (48/56) Blue Badge (86/116) No Blue Badge (710/950)

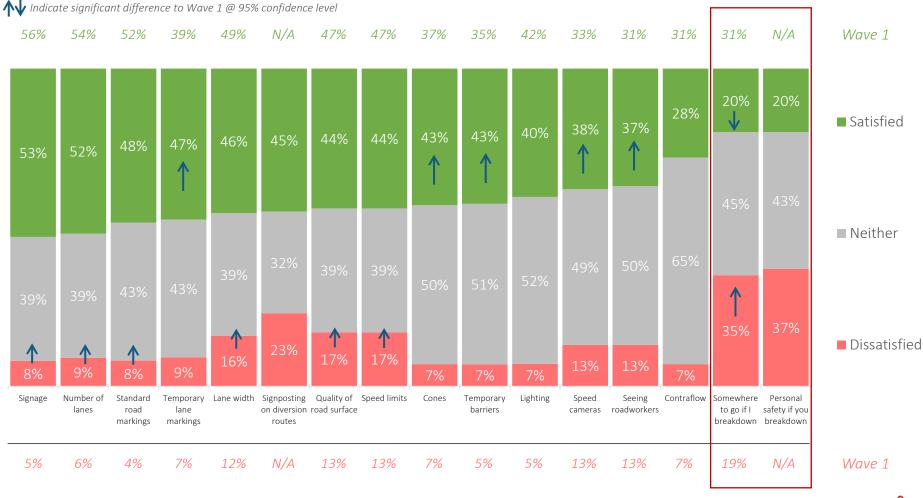
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Satisfaction with elements of the M4 [Drivers]

Concern over where to go when broken down remains one of the biggest issues for drivers, with over a third now claiming to be dissatisfied with this feature of the M4

Based on all road users - Drivers (Wave 2)

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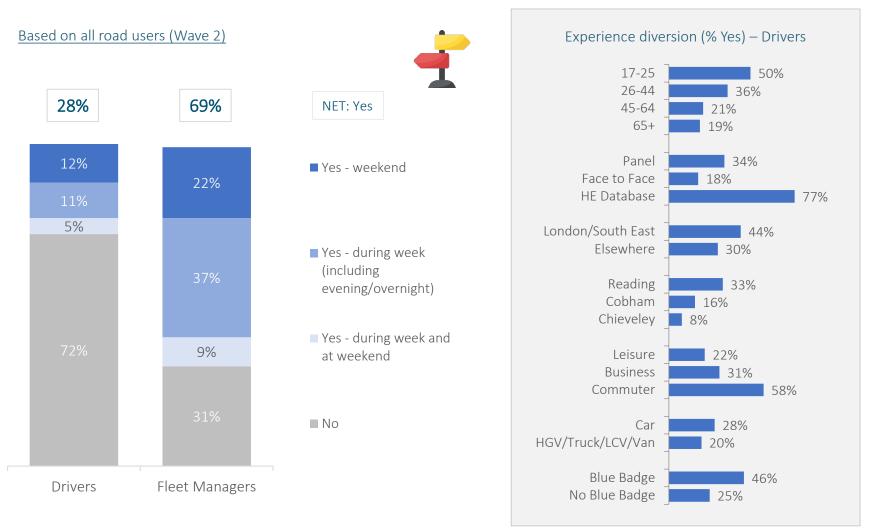
Q20. Thinking about your most recent journey on the M4, to what extent are you satisfied or dissatisfied with each of the following? Base: Wave 1/2, Drivers (803/1080); All respondents that have taken a diversion (350)





Experience of motorway closures and diversions

One in four drivers claim to have experienced a diversion so far, rising among those most likely to be in the affected area most often (London/SE and commuters). One in three fleet managers claim their fleet has experienced a diversion during the week



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Q20a. During the roadworks on the M4 between Junctions 3 and 12, have you experienced a closure and taken a diverted route? Base: Wave 2, Drivers (1080) Fleet Managers (201) 17-25 (93) 26-44 (403) 45-64 (384) 65+ (200) Panel (680) Face to Face (335) HE Database (65) London/South East (393) Elsewhere (352) Reading (105) Cobham (109) Chieveley (121) Leisure (705) Business (168) Commuter (162) Car (973) HGV/Truck/LCV/Van (56) Blue Badge (116) No Blue Badge (950)

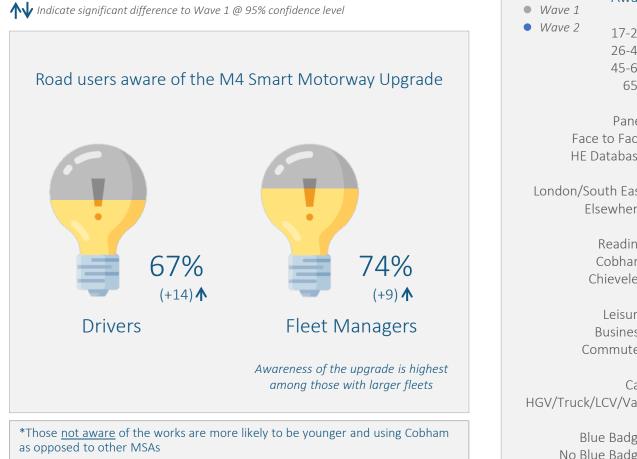


SECTION 3 Awareness and level of understanding

Awareness of M4 smart motorway upgrade and potential disruption

Awareness has risen significantly, especially among those travelling from further afield and younger drivers, suggesting comms are now reaching a wider audience. However, a third remain unaware

Based on all road users (Wave 2)





Figures in brackets show change from Wave 1

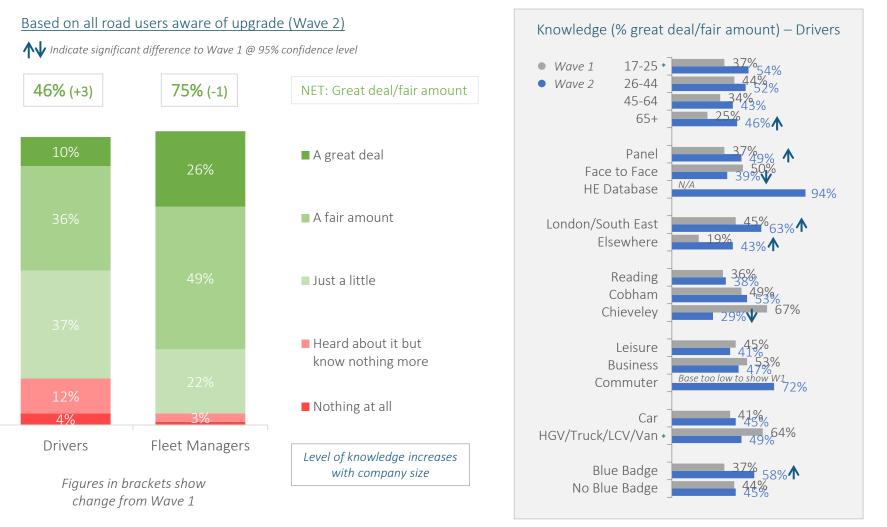
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Q13. Before today, were you aware of the M4 Smart Motorway Upgrade and the potential disruption? Base: Wave 1/2, Drivers (803/1080) Fleet Managers (205/201) 17-25 (59/93) 26-44 (213/403) 45-64 (159/384) 65+ (78/200) Panel (509/680) Face to Face (294/335) HE Database (65) London/South East (304/393) Elsewhere (205/352) Reading (86/105) Cobham (103/109) Chieveley (105/121) Leisure (180/705) Business (73/168) Commuter (18/162) Car (716/973) HGV/Truck/LCV/Van (48/56) Blue Badge (86/116) No Blue Badge (710/950)



Level of knowledge about the upgrade

Fleet managers continue to be more knowledgeable about the works than drivers, though neither group has moved on this year. There is still room to strengthen how much people actually know about the works, potentially through the use of tailored comms at particular MSAs (e.g. Chieveley)



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Q14. How much, if anything, would you say you know about this? Base: All aware of upgrade, Wave 1/2, Drivers (425/733) Fleet Managers (133/148) (17-25 (22/58) 26-44 (118/250) 45-64 (84/281) 65+ (47/144) Panel (271/457) Face to Face (154/211) HE Database (65) London/South East (187/295) Elsewhere (84/227) Reading (56/80) Cobham (47/55) Chieveley (51/76) Leisure (82/454) Business (41/112) Commuter (12/126) Car (378/669) HGV/Truck/LCV/Van (37/44) Blue Badge (49/89) No Blue Badge (373/637)

*Low base size



What road users know about the works [spontaneous - top mentions]

Removal/conversion of the hard shoulder has cut through more strongly this wave; though still minor, some still believe it will only be used during heavy traffic. Significantly more drivers are aware of the changes to speed limits this wave too

Based on all road users aware of upgrade (Wave 2)

LOURING

Multicate significant difference to Wave 1 @ 95% confidence level

■ Drivers ■ Fleet N	lanagers	W1
Upgrade to a Smart Motorway	10%	<mark>18%</mark> 11%
Hard shoulder being converted/removed	12% A ^{24%}	13% 4%
Causing traffic disruption	14%	14% 14%
Changes to speed limit	4% 12% ↑	<mark>5%</mark> 2%
Works will take a long time	7%	<mark>8%</mark> 3%
Addition of extra lane	<mark>■ 5%</mark>	7% 3%
Bridges are being upgraded	25%	-
Info gantries/signs installed	₽ 2 ⁵ %	-
Hard shoulder will become extra lane during heavy traffic	4%	<mark>3%</mark> 1%
Traffic flow will be improved	₽ 13% ↓	<mark>7%</mark> 2%
It is happening now	3%	<mark>5%</mark> 3%
Improvement to journey	2% 9%	3% 10%
Emergency refuge areas	■ <mark>2%</mark> 0%	-

"Project to convert to a smart motorway by removing the hard shoulder and making it four lanes. Seems to have been going on for a long time with 50 mph restrictions in place for long stretches of motorway"

Driver

"A smart motorway is a section of motorway that uses active traffic management techniques to increase capacity by use of variable speed limits and hard shoulder running at busy times"

Driver

"I believe this is the longest section of smart motorway for road investment in what will help improve economic growth and employment at local and national level, by tackling congestion and improving journey times"

Fleet Manager

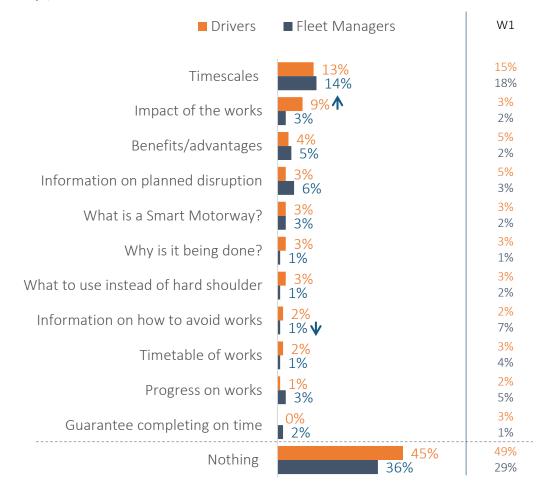


What more would like to know about the works [spontaneous - top mentions]

While still difficult to engage drivers on the topic, the key area of focus should remain timescales for the work. Some would also like to understand the impact they will feel during the upgrade

Based on all road users aware of upgrade (Wave 2)

Multicate significant difference to Wave 1 @ 95% confidence level



"Accurate information regarding night time road closures, as information provided through the Commonplace updates is different to signs on the carriageway and also different to Highways England website!"

Driver

"A specific **end date and explanation of the necessity of speed restrictions** at night when traffic is very light"

Driver

"How long it is going to take and will there be delays during Easter"

Fleet Manager

"Would appreciate a **weekly update** and possible **finish date**!"

Fleet Manager

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Q17. What more would you like to know about it? Base: All aware of upgrade, Wave 1/2, Drivers (425/733) Fleet Managers (133/148)



Understanding of implications of the works [prompted]

When prompted, drivers are generally knowledgeable of the impact of the works, particularly around the influence on their day-to-day journey times and speed limits. There is much less of a change this wave among fleet managers in general

W1

69%

47%

70%

48%

54%

49%

31%

41%

29%

44%

17%

32%

Based on all road users aware of upgrade (Wave 2)

₩ Indicate significant difference to Wave 1 @ 95% confidence level

NET Any	v: 94% (+2)	NET Any: 97% (-1)
Dr	ivers ∎F	leet Managers
Journey times may be increased		78% ↑ 61% ↑
Speed limit will be reduced		77% ↑ 51%
Lanes will be narrowed to allow for space to adapt hard shoulder		59% 49%
Selected bridges will have to be rebuilt		45% ↑ 39%
Upgrade work will generally continue around the clock		<mark>38%</mark> ↑ 41%
Significant noise to take place during the day	16% 29	9%

	"Lots of overnight and weekend closures for demolition and rebuilding works"
	Driver
	"There are a lot of speed limits . Also that the motorway will be closed sometimes for new bridges to be installed"
	Driver
	"It reduces congestion by monitoring road events and then changing speeds before the event to make things smoother" <i>Fleet Manager</i>
	"Long delays possible, introduction of average speed limits to regulate traffic" Fleet Manager
I	Fleet Manager

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Q18. Which, if any, of the following statements about the M4 Smart Motorway Upgrade and any associated disruption were you aware of before today? Base: All aware of upgrade, Wave 1/2, Drivers (425/733) Fleet Managers (133/148)

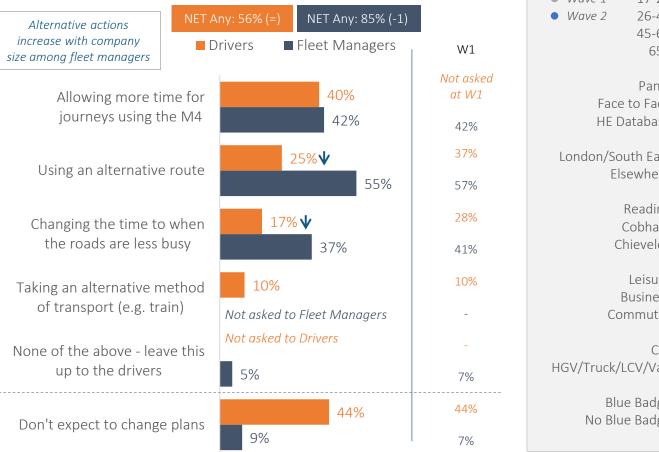


Alternative actions considered during roadworks

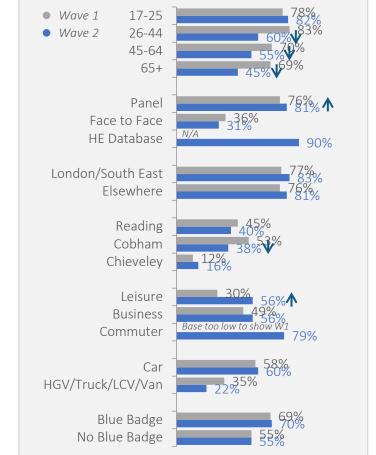
Fewer drivers have considered using an alternative route or changing their journey to quieter times this wave – generally people have accepted there will be disruption and put up with it, simply allowing more time for their journeys

Based on all road users (Wave 2)

Multicate significant difference to Wave 1 @ 95% confidence level



Considered taking any action – Drivers



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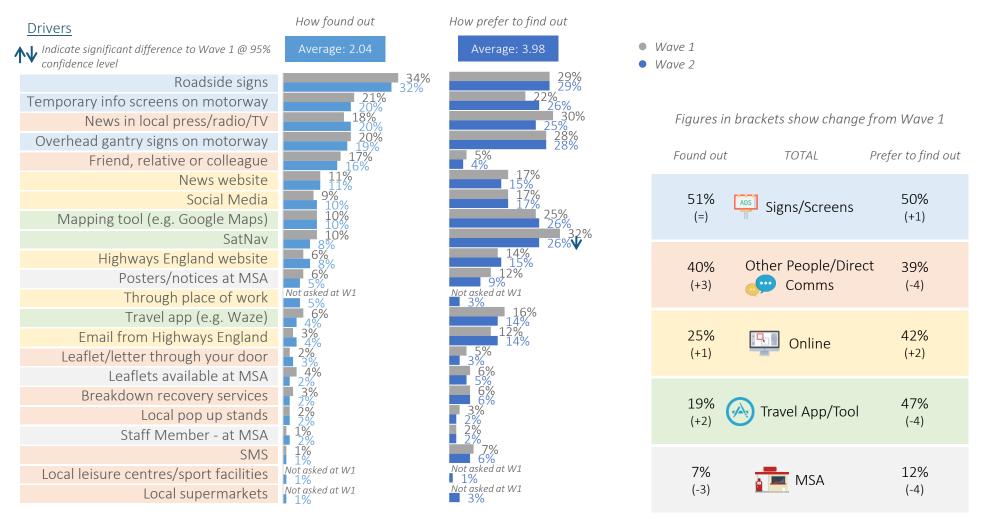
Q19. Which, if any, of the following actions have you considered taking during the roadworks? Base: Wave 1/2, Drivers (803/1080) Fleet Managers (205/201) 17-25 (59/93) 26-44 (213/403) 45-64 (159/384) 65+ (78/200) Panel (509/680) Face to Face (294/335) HE Database (65) London/South East (304/393) Elsewhere (205/352) Reading (86/105) Cobham (103/109) Chieveley (105/121) Leisure (180/705) Business (73/168) Commuter (18/162) Car (716/973) HGV/Truck/LCV/Van (48/56) Blue Badge (86/116) No Blue Badge (710/950)



SECTION 4 Information channels

How found out/preferred way to find out about upgrade [Drivers]

Most drivers found out through signs/screens on the motorway, by and large the way in which most want to find out. Road users are still open to comms through SatNav or mapping tools which could be dialled up moving forwards



Please note, answers not comparable with fleet manager survey

Multi code question so answers do not sum to 100%

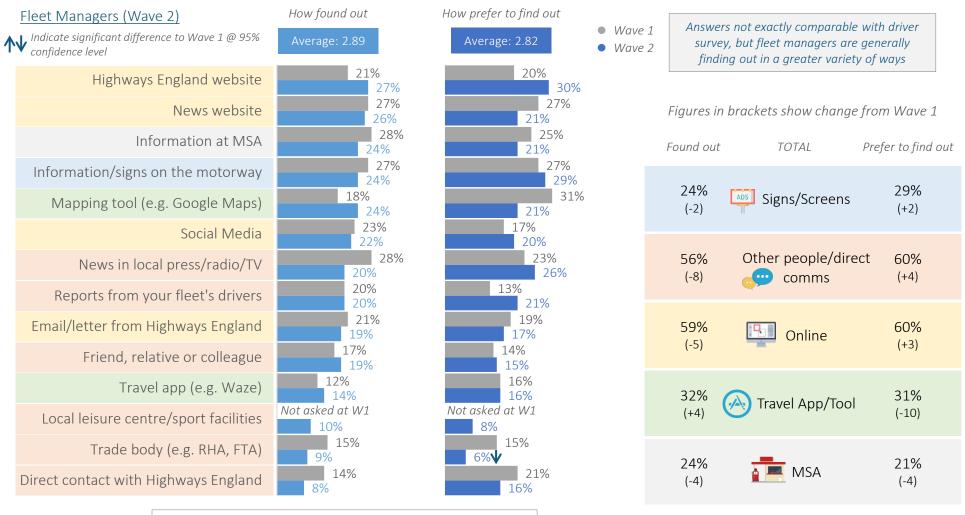
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Q23. In which of the following ways did you find out about the M4 Smart Motorway Upgrade? Base: Wave 1/2, Drivers Aware of Upgrade (425/733) Q24. What would be the best way(s) to let you know about disruption to your journey in the future? Base: Drivers (803/1080)



How found out/preferred way to find out about upgrade [Fleet Managers]

More fleet managers have found out about the upgrade through the Highways England website this wave, an increasingly popular channel. Local news outlets have fallen back, but remain a key desired channel



Those in larger companies have found out in more ways on average

Multi code question so answers do not sum to 100%

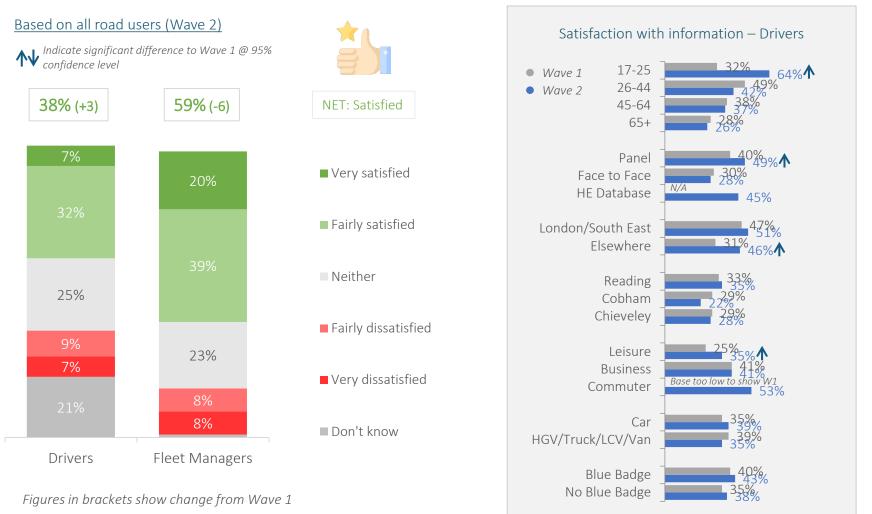
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Q23. In which of the following ways did you find out about the M4 Smart Motorway Upgrade? Base: Wave 1/2, All Fleet Managers Aware of Upgrade (133/148) Q24. What would be the best way(s) to let you know about disruption to your journey in the future? Base: Wave 1/2, Fleet Managers (205/201)



Satisfaction with information

Younger drivers are most satisfied with the information available this wave, reflecting higher levels of awareness among this group. Satisfaction has also increased among those travelling for leisure purposes and those from further afield (e.g. outside London/South East)



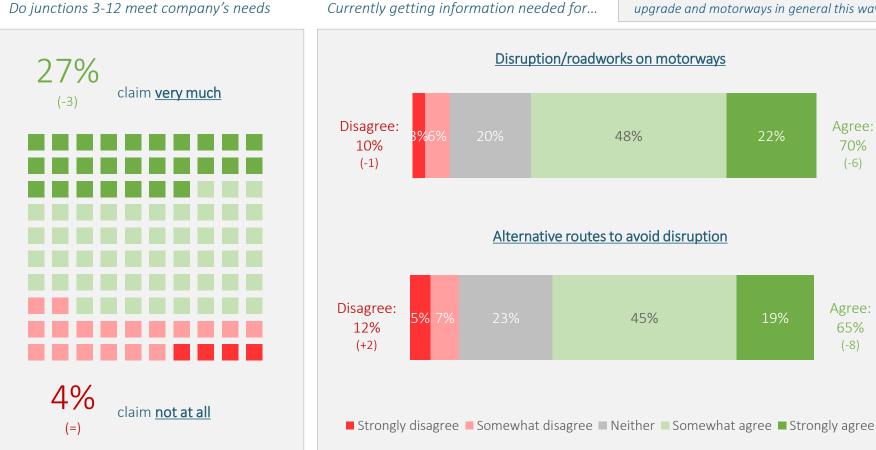
Q21. Overall how satisfied or dissatisfied are you with the information currently being provided about the M4 Smart Motorway Upgrade? Base: Wave 1/2, Drivers (803/1080) Fleet Managers (205/201) 17-25 (59/93) 26-44 (213/403) 45-64 (159/384) 65+ (78/200) Panel (509/680) Face to Face (294/335) HE Database (65) London/South East (304/393) Elsewhere (205/352) Reading (86/105) Cobham (103/109) Chieveley (105/121) Leisure (180/705) Business (73/168) Commuter (18/162) Car (716/973) HGV/Truck/LCV/Van (48/56) Blue Badge (86/116) No Blue Badge (710/950)



M4 currently meeting needs/satisfaction with information [Fleet Managers]

One in four fleet managers claim the M4 between junctions 3 and 12 meet their organisation's needs, with around two in three agreeing they are currently getting the required information on roadworks and alternative routes to avoid disruption

Generally fleet managers are a little less satisfied with the information on the M4 upgrade and motorways in general this wave



Figures in brackets show change from Wave 1

No significant differences to Wave 1 @ 95% confidence level

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Q12. To what extent does the M4 between Junctions 3 and 12 currently meet the needs and requirements of your company or organisation? Q27. To what extent do you agree or disagree that you are currently getting the information you need for each of the following? Base: Wave 1/2, Fleet Managers (205/201)



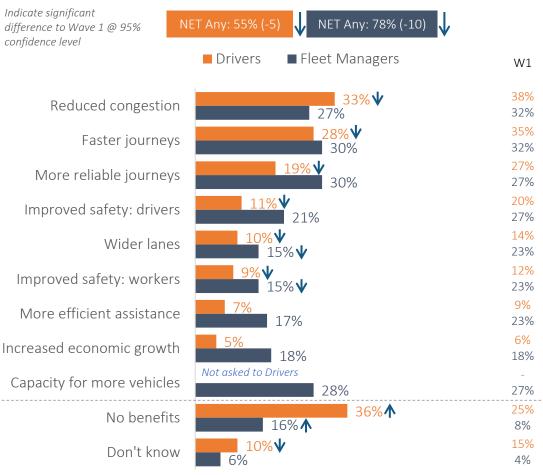
SECTION 6 Perceived benefits and overall level of support

Benefits of the upgrade

Understanding of the benefits of the upgrade has weakened this wave, with significantly more drivers and fleet managers claiming they will not experience any benefit

Based on all road users (Wave 2)

Indicate significant $\Lambda \downarrow$ difference to Wave 1 @ 95% confidence level



This supports findings from the qualitative phase that users are now more looking to be reassured over concerns they have and to receive justification of the risks of a Smart Motorway

> "Not sure that smart highways give that much benefit to be honest, I am particularly worried about there being no hard shoulder available if you have an emergency" Driver

> "At the times I commute along the M4 between J12 & J3 (6am & 2pm), I do not believe I will benefit from the upgrades and yet I have to suffer 3.5 years of disruption"

Driver

"Quicker and more reliable journeys"

Fleet Manager

"Smart motorways are much safer and allow continued traffic flow at a slower speed"

Fleet Manager

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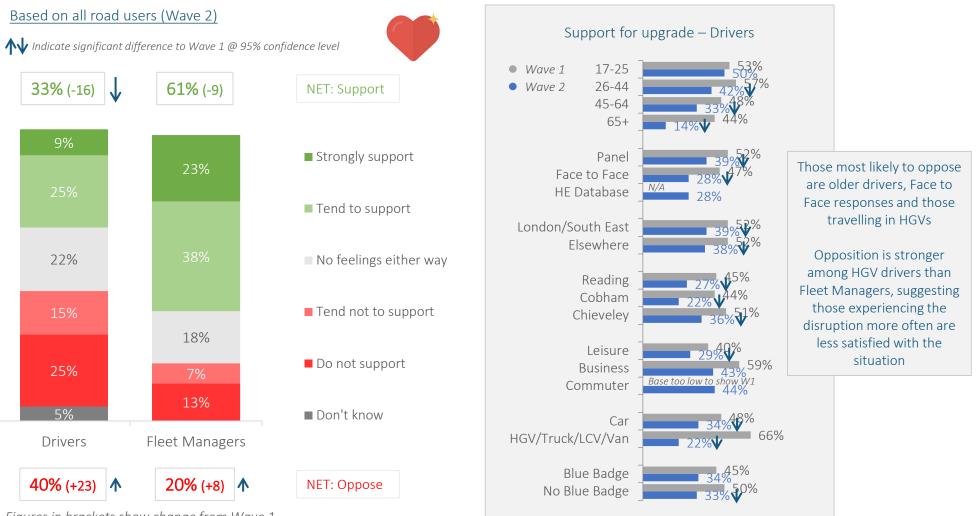
Q22. What do you think the benefits will be to you personally/your company or organisation's fleet once the work is complete? Base: Wave 1/2, Drivers (803/1080) Fleet Managers (205/201)





Support for the M4 Smart Motorway upgrade

Support of the M4 Smart Motorway Upgrade has fallen significantly among drivers, with opposition growing wave on wave



Figures in brackets show change from Wave 1

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Q25. To what extent do you support the M4 Smart Motorway Upgrade? Base: Wave 1/2, Drivers (803/1080) Fleet Managers (205/201) 17-25 (59/93) 26-44 (213/403) 45-64 (159/384) 65+ (78/200) Panel (509/680) Face to Face (294/335) HE Database (65) London/South East (304/393) Elsewhere (205/352) Reading (86/105) Cobham (103/109) Chieveley (105/121) Leisure (180/705) Business (73/168) Commuter (18/162) Car (716/973) HGV/Truck/LCV/Van (48/56) Blue Badge (86/116) No Blue Badge (710/950)



33% support the works

Why <u>support</u> the upgrade [Drivers]

Many drivers perceive the short term pain essential for the long term gain, and that the upgrade will benefit all users. Some also mention the environmental impacts this scheme will have

Short term pain for long term gain

"If all goes well, at the end of it, it should improve the quality of the road and safety of the bridges etc. It will however disrupt the journeys of people for a while causing lots of traffic"

"Because even though the works are quite disruptive, it will mean that journeys will flow better and with less hold ups. It's a very important motorway off the M25 to the west"

"I feel like although it may be frustrating to have delays at the moment, in the long run it will be worth it for the benefits it provides"

"It needs to be a pain in the short term for longer gain"

Upgrade helps everybody

"Increasing the capacity and reliability of this stretch of road will be of benefit to the individual and to businesses, and should help reduce emissions arising from hold ups and slow moving traffic"

"It will help everyone once finished to have a more reliable journey. Yes, it will cause disruption currently but once finished it will be much better"

"It's the most congested motorway in England, being a major route to London. I have friends in that area that say it is a nightmare getting to and from work, so this will hopefully help everybody to make their lives easier"

Environmental improvements

"Will cut down the traffic delays and provide for a smoother flow on the congested motorway, a move which is long overdue. It will also improve the quality of life for me as the noise reduction to adjacent/neighbouring properties is a great benefit"

"This will benefit all travellers, will increase safety on the roads and also environmentally there will be less strain"

"Although it is a bit of a pain at the moment, I do not have anything against efforts to ease congestion or increase road safety. Or to help the environment, which I understand smart motorways will do"



40% oppose the works

Why <u>oppose</u> the upgrade [Drivers]

Opposition is focussed on the dangers of losing the hard shoulder and concerns over the emergency refuge areas. Some also think the upgrade is not worth the investment, and should be spent in other areas, suggesting many are blind to the benefits because of perceived safety concerns

Danger of losing hard shoulder

"Already seeing what the smart motorways have done to M3 and M25 with so many more accidents as no hard shoulder to possibly be able to pull over to in an emergency, instead you have to sit in a live lane and hope no one hits you"

"Removing the hard shoulder is extremely dangerous given the speed at which traffic travels on a motorway. There have been deaths already and there will be more. The signage has been utterly confusing and you cannot get out of the car for fear of being hit by a passing car"

"When there is an accident there will be a four lane gridlock and it will take the emergency services longer to attend the site"

Concerns about refuge areas

"You cannot choose where your car will break down and if there is no refuge area right next to the car, you and other cars are in danger. Many electric cars cannot be pushed or towed if they break down and could therefore create a major danger if they are blocking a lane"

"Because they do not allow safe places for people who have broken down, you cannot pull over into the hard shoulder. More people drive in a dangerous manner these days"

"Think they are very dangerous if you break down. Although they do tend to, in my experience, help traffic move better, the refuge areas are too far apart making it a nightmare for anyone who happens to break down"

Opposition to smart investment

"I wholeheartedly believe the UK's Government should be investing in better public transport AND Park & Ride schemes (outside of the M25) to reduce road congestion and the associated pollution, not Smart Motorways"

"Due to a lack of investment in road management and road maintenance, the UK Government is trying to paper over the cracks of the inadequate infrastructure by creating these dangerous motorways"

"Media reports that near miss incidents are hugely more frequent on motorways without a hard shoulder. Investment in trains would be more beneficial than more car users or road fixes"



61% support the works

Why support the upgrade [Fleet Managers]

Fleet managers generally see any action as an essential improvement to the road network, and agree that initiatives focussing on easing congestion are a good thing

General improvement

"Any improvements to the motorway is a good thing, whether that's better movement, better flow of traffic, less time wasted or better economic benefits for everyone"

"Anything that is being tried to make our business more efficient is a good thing"

"If it makes things easier and faster then it should go ahead"

"Smart Motorways are very innovative in the way that they reduce vehicle speed to flow more evenly in congestion, also enabling the hard shoulder to be opened as an additional lane, Smart Motorways are much safer and allow continued traffic flow at a slower speed"

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Eases congestion

"It should reduce congestion in the long run"

"It eases congestion so is worth it in the long term"

"Improvements to journey times with less congestion and making the roads safer"

"There is no excuse for continuous standstill traffic"

Essential for the future

"It is essential we have an up to date road network"

"The UK road system in general has become run down over the past 30 years, and we are in a far lower standard of roads now. We have gone from first place to not even in the top 20 in Europe. Road maintenance is embarrassing, forever patching poor road surfaces rather than putting in a long term total resurfacing fix"



20% oppose the works*

Why oppose the upgrade [Fleet Managers]

Hauliers that oppose the upgrade do so mostly out of safety concerns, given the removal of the hard shoulder and perceived underperformance of the refuge bays

Danger of losing hard shoulder/upgrading to Smart Motorway

"Why can they not add lanes instead of losing the vital hard shoulder, it is a dangerous corner cut"

"It is not safe to get rid of the hard shoulder, it will cause accidents and people will die"

"The hard shoulder is for break downs. The refuges will be too far apart and there is no guarantee that if you break down you will be able to get to a refuge. There will be more deaths because of this idea and there will be many more hold-ups. The overall journey time will, on average, take longer because of fatal accidents because of breakdowns in the "slow" lane" "Smart Motorways have been proven to be unsafe, so it is not worth the money and effort"

"Smart Motorways are dangerous. How many more deaths do we need to have before the politicians get it?"

"Smart Motorways are far more dangerous than normal roads"

"Smart Motorways are a disaster that kill people. They do nothing to speed up traffic and they are already acknowledged as a huge mistake"

Opposition to smart investment

"We don't need more room for cars, we need better mass public transport"

"Waste of time, money should be spent on public transport or more importantly cycling infrastructure"

"We need fewer cars on the roads and smart motorways aren't safe if you break down"

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SECTION 7 Summary of Findings

Summary of findings

- Communications regarding the upgrade have been successful awareness is significantly higher across nearly all road users, and levels of knowledge remain strong
- There is still relatively low engagement with the works, and spontaneously most simply recall that the upgrade is happening
- More users are aware of the hard shoulder conversion/removal this wave, though some still believe the hard shoulder will only be used in busy traffic
- A higher proportion of users expect extended journey times and speed limits now. More drivers reference 'behind the scenes' impacts (bridge demolition, round-the-clock work), suggesting specific comms are cutting through better
- Most have not considered changing their behaviour and are simply grinning and bearing the pain of disruption by allowing more time for their journeys
- A minority of drivers have taken a diverted route to avoid the roadworks most are reasonably happy with signposting on diverted routes, though some are dissatisfied with this service
- Drivers are generally finding out in the ways they want (signs/screens, other people) but could benefit from mapping tool alerts for direct notifications. More fleet managers are finding out through HE's website, which has become a much more important channel for them
- Support for the works has fallen this wave, with opposition rising. Opposition focusses on concerns about the hard shoulder and where to go if one breaks down, reflecting the wider public debate on Smart Motorway safety present at the time of fieldwork. Users are now transitioning into a 'justify and reassure' mindset

